

Aboriginal and Northern Affairs

**Annual Report
2013 - 2014**



**MINISTER OF ABORIGINAL AND NORTHERN AFFAIRS
MINISTER RESPONSIBLE FOR
COMMUNITIES ECONOMIC DEVELOPMENT FUND**


Room 344
Legislative Building
Winnipeg, MB R3C 0V8
CANADA

His Honour the Honourable Philip S. Lee, C.M., O.M.
Lieutenant Governor of Manitoba
Room 235, Legislative Building
Winnipeg, MB R3C 0V8

Your Honour:

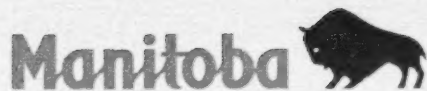
I have the privilege to present for your information the Annual Report of the Department of Aboriginal and Northern Affairs for the fiscal year ended March 31, 2014.

Respectfully submitted,


Eric Robinson
Minister







Aboriginal and Northern Affairs

Deputy Minister
350, Legislative Building
Winnipeg Manitoba R3C 0V8
T 204-945-4172 F 204-945-1256
www.manitoba.ca

Honourable Eric Robinson
Minister
Aboriginal and Northern Affairs
Room 344, Legislative Building
Winnipeg, MB R3C 0V8

Dear Minister:

I have the honour and privilege of presenting the Annual Report of the Department of Aboriginal and Northern Affairs for the fiscal year ended March 31, 2014. I am pleased to report that the Department continues to make progress on provincial priorities and wish to highlight a few of these areas:

The Department provided core funding for eight Aboriginal representative organizations including a half year of operational funding to the new Aboriginal women's organization Moon Voices Inc. The Aboriginal Development Program also provided tripartite funding to two Aboriginal organizations and dispersed \$94,239 on 30 recommended and approved projects under the small grants fund. The Aboriginal Economic and Resource Development (AERD) Fund expended \$753,417 to support 38 approved projects: the projects' total budgeted value was over \$10 million and funding of \$8,473,446 was leveraged from sources other than the provincial government. The five year \$10 million funding agreement with the Métis Economic Development Fund Inc. has been amended into a six year agreement and annual funding will remain at \$1,500,000 to 2016/17. A new multi-year agreement (2014/15 to 2021/22) has been negotiated and signed off between the Assembly of Manitoba Chiefs and Manitoba to address the new \$25 million commitment to the First Peoples Economic Growth Fund.

The Department continues to coordinate provincial government support towards the Island Lake Retrofit and Training Initiative (ILRTI) and 218 homes in the four Island Lake communities of St. Theresa Point, Wasagamack, Garden Hill and Red Sucker Lake were retrofitted with water and sewer services in 2013/14. This is in addition to the 100 homes that were retrofitted in the previous year. Manitoba continues to work with the Steering and Technical committees which include representatives from the federal government, Island Lake Tribal Council and the communities to incorporate a community training approach to the 900

identified homes for water and sewer retrofits over the coming years in the Island Lake communities. Essential skills assessments have been conducted on all four communities and will continue. Workplace Education Manitoba delivered essential skills training for approximately 20-25 assessed apprentices in St. Theresa Point. Similar training is planned for the other three communities. This training is a critical building block before beginning technical training.

Manitoba hosted and chaired the Aboriginal Affairs Working Group (AAWG) forums in April and November 2013. The Department has provided extensive support and coordination for the national collaborative process with other provincial and territorial governments and National Aboriginal Organizations to address priority areas in Aboriginal education, ending violence against Aboriginal women and girls, and Aboriginal economic development.

The Department continues to make progress in closing the gap in critical infrastructure and programs that impact community health and safety. The Department provided communities with capital allocations for needed infrastructure upgrades and equipment as well as the necessary training with a priority on community health and safety.

The support provided to communities for the upgrading, operation and maintenance of community water and wastewater treatment facilities and waste disposal grounds continues to be a priority. Environmental Services Consultants continue to work with communities to maintain water and wastewater services and solid waste disposal sites, and to assist with the resolution of any operating issues as they arise.

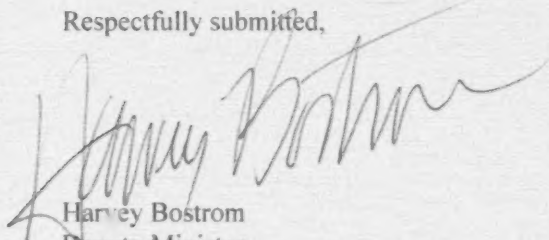
Canada, Manitoba and Sioux Valley Dakota Nation signed the Sioux Valley Dakota Nation Governance Agreement and Tripartite Governance Agreement on August 30, 2013. Canada and Manitoba are both in the process to develop enabling legislation to give these agreements legal effect in the summer of 2014. This may serve as a model for future First Nation self government agreements in Manitoba.

The Department continues to support the Manitoba Government through the work of the Agreements Management and Aboriginal Consultation Branch (AMAC). AMAC continues to assist provincial departments in the coordination of Crown Aboriginal consultations across the province and has made substantial progress for the Department on the implementation of Treaty Land Entitlement (TLE). Under the existing TLE agreements (nine), First Nations (29) may select or purchase a total of 1,423,110 acres. By the end of the fiscal year, Manitoba had made available to Canada approximately 706,133 (Crown and acquisition land) acres or 49% of the total acreage.

Additional AMAC work involves the coordination of Resource Management Boards with First Nations and northern communities. These boards provide for the cooperative management of natural resources over 21% of the provincial Crown land base.

I would like to take this opportunity to thank you for your leadership and support for the many initiatives that enhance education, health, housing, economic development and employment opportunities. These initiatives and partnerships support our objectives to close the gap in social and economic circumstances between Aboriginal people and other Manitobans, and to achieve an improved quality of life for Aboriginal people and northern Manitobans. Our efforts in these areas contribute to better services, opportunities and results for Aboriginal and northern Manitoba communities.

Respectfully submitted,



Harvey Bostrom
Deputy Minister



Bureau du sous-ministre
Palais législatif, bureau 350
Winnipeg (Manitoba) R3C 0V8
Tél. : 204 945-4172 Téléc. : 204 945-1256
www.manitoba.ca

Monsieur Eric Robinson
Ministre
Affaires autochtones et du Nord
Palais législatif, bureau 344
Winnipeg (Manitoba) R3C 0V8

Monsieur le Ministre,

J'ai l'honneur et le privilège de vous présenter le *Rapport annuel du ministère des Affaires autochtones et du Nord* pour l'exercice terminé le 31 mars 2014. J'ai le plaisir de vous informer que le ministère continue à faire des progrès dans les domaines prioritaires provinciaux et je souhaite mettre l'accent sur certains d'entre eux.

Le ministère a fourni un financement de base à huit organismes autochtones représentatifs, et notamment une demi-année de fonds de fonctionnement à Moon Voices Inc., une nouvelle organisation se consacrant aux femmes autochtones. Le Programme de développement pour les Autochtones a également permis de fournir un financement tripartite à deux organismes autochtones et de verser 94 239 \$ à 30 projets approuvés et recommandés à partir du fonds de petites subventions. Le Fonds de développement économique et de mise en valeur des ressources pour les Autochtones a permis de soutenir 38 projets approuvés, pour un montant total de 753 417 \$. Les prévisions budgétaires totales des ces projets étaient de plus de 10 millions de dollars et un financement de 8 473 446 \$ a pu être obtenu de sources autres que le gouvernement provincial. L'entente de financement quinquennale, pour 10 millions de dollars, passée avec le Métis Economic Development Fund Inc. a été modifiée afin de couvrir une période de six ans et de maintenir un financement de 1 500 000 \$ en 2016-2017. Le gouvernement du Manitoba et l'Assembly of Manitoba Chiefs ont négocié et conclu une nouvelle entente pluriannuelle (de 2014-2015 à 2021-2022) afin de traiter la question du nouvel engagement de 25 millions de dollars au profit du First Peoples Economic Growth Fund.

Le ministère continue à coordonner le soutien du gouvernement provincial dans le cadre de l'initiative de formation d'apprentis et de rénovation des logements dans la région du lac Island et 218 maisons ont été modernisées en 2013-2014 dans les quatre collectivités de la région (St. Theresa Point, Wasagamack, Garden Hill et Red Sucker Lake) et bénéficient maintenant des services d'eau potable et d'égout. Ce nombre s'ajoute aux 100 maisons qui avaient été

modernisées l'année précédente. La Province continue à travailler avec les comités directeur et technique qui comprennent des représentants du gouvernement fédéral, du Island Lake Tribal Council et des collectivités afin d'incorporer une approche de formation communautaire à l'initiative visant à moderniser les 900 maisons sélectionnées dans les collectivités de la région du lac Island pour l'installation de l'eau potable et d'un service d'égout au cours des années à venir. Une évaluation des compétences essentielles a été effectuée dans les quatre collectivités et elle se poursuivra. Workplace Education Manitoba a offert à St. Theresa Point une formation axée sur les compétences essentielles à environ 20 à 25 apprentis ayant fait l'objet d'une évaluation. Des formations similaires sont envisagées dans les trois autres collectivités. Cette formation est une étape préliminaire essentielle à la formation technique.

Le Manitoba a accueilli et présidé le Groupe de travail sur les affaires autochtones et ses forums en avril et novembre 2013. Le ministère a fourni un soutien très complet et a assuré la coordination du processus de collaboration national avec les autres gouvernements des provinces et des territoires et les organismes autochtones nationaux afin que le groupe de travail puisse se pencher sur les questions prioritaires que sont l'éducation des Autochtones, mettre fin à la violence contre les femmes et les filles autochtones et le développement économique autochtone.

Le ministère continue à avancer en vue de combler l'écart relativement à l'infrastructure et aux programmes essentiels ayant des répercussions sur la santé et la sécurité communautaires. Le ministère a affecté des fonds d'immobilisations aux collectivités pour qu'elles puissent répondre à leurs besoins de matériel et de mises à jour de l'infrastructure, et prévoient également la formation requise, en donnant la priorité à la santé et la sécurité de leur collectivité.

Le soutien fourni aux collectivités pour la modernisation, le fonctionnement et l'entretien des installations de traitement de l'eau et des eaux usées et des décharges communautaires continue à être une priorité. Les experts-conseils des Services environnementaux continuent à travailler avec les collectivités afin de maintenir les services d'eau potable et d'égout et les sites d'enfouissement des déchets solides, et pour aider à résoudre les problèmes de fonctionnement, quels qu'ils soient, à mesure qu'ils se présentent.

Le Canada, le Manitoba et la nation Dakota de Sioux Valley ont signé l'*Accord de gouvernance de la nation Dakota de Sioux Valley et accord tripartite de gouvernance* le 30 août 2013. Les gouvernements du Canada et du Manitoba sont tous deux en train de rédiger les lois habilitantes nécessaires à l'entrée en vigueur de ces accords au cours de l'été 2014. Cela pourrait servir de modèle aux accords futurs d'autonomie gouvernementale de premières nations au Manitoba.

Le ministère continue d'appuyer le travail du gouvernement du Manitoba avec l'aide de la Direction des ententes et des consultations avec les collectivités autochtones. La direction aide toujours les ministères provinciaux à coordonner les consultations entre la Couronne et les collectivités autochtones dans l'ensemble de la province et a fait des progrès notables au nom du ministère dans la mise en œuvre des droits fonciers issus des traités. En vertu des ententes actuelles relatives aux droits fonciers issus des traités (neuf), des premières nations (29) peuvent sélectionner ou acheter un total de 1 423 110 acres. D'ici la fin de l'exercice, le Manitoba aura

mis à la disposition du Canada environ 706 133 acres (terres domaniales et acquisitions) ou 49 % de la superficie totale.

La direction s'occupe aussi de la coordination des conseils de gestion des ressources avec les premières nations et les collectivités du nord de la province. Ces conseils s'occupent de la gestion coopérative des ressources naturelles de 21 % de l'ensemble des terres domaniales provinciales.

J'aimerais profiter de cette occasion pour vous remercier de votre leadership et de votre soutien relativement aux nombreuses initiatives qui améliorent l'éducation, la santé, le logement, le développement économique et les possibilités d'emploi. Ces initiatives et partenariats appuient nos objectifs visant à combler l'écart de nature sociale et économique entre les Autochtones et les autres Manitobains et à améliorer la qualité de vie des Autochtones et des Manitobains du nord de la province. Nos efforts dans ces domaines contribuent à de meilleurs services et à des possibilités et des résultats améliorés pour les Autochtones et les collectivités du nord du Manitoba.

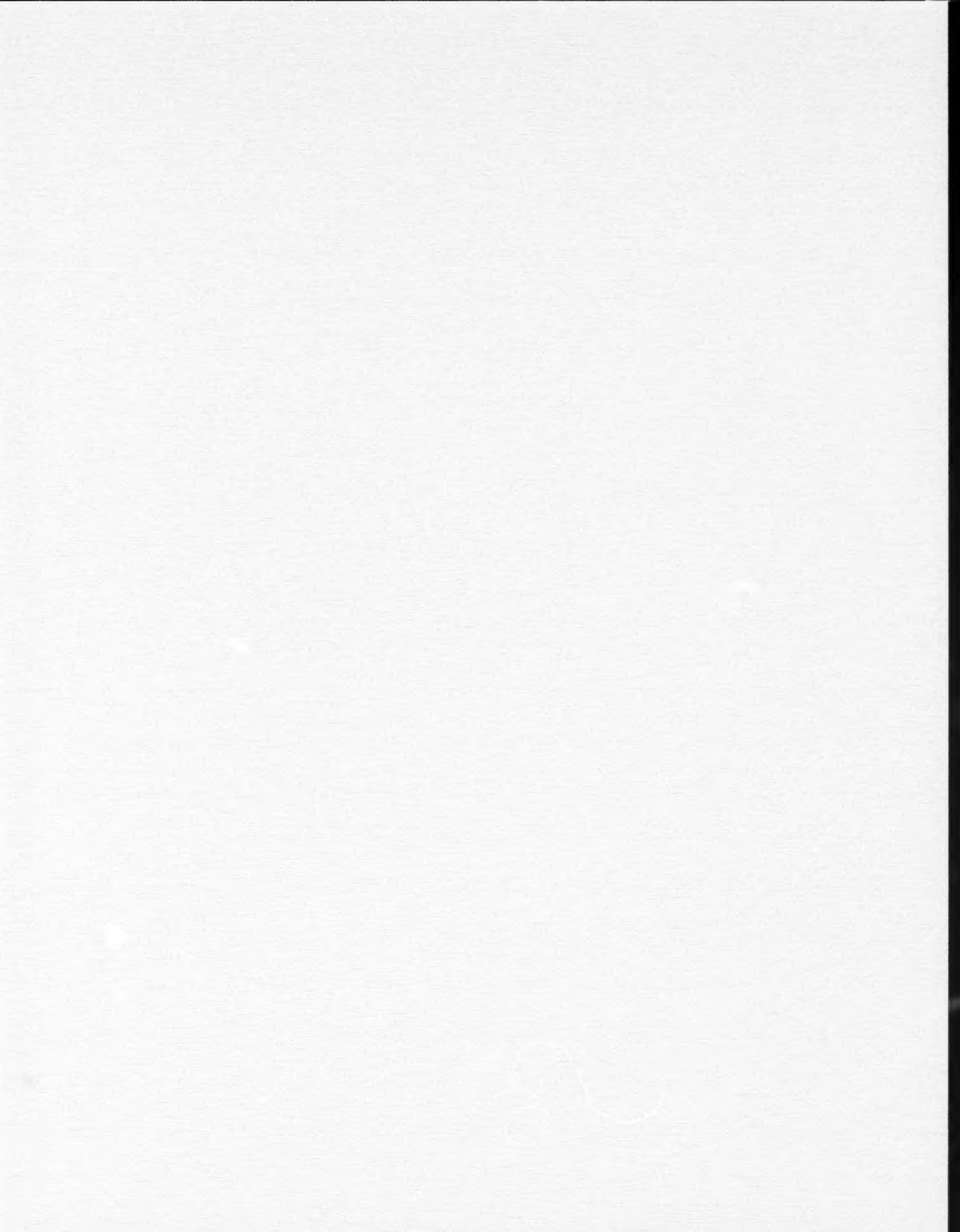
Veuillez agréer, Monsieur le Ministre, l'expression de mes sentiments les plus respectueux.

“Original signé par”

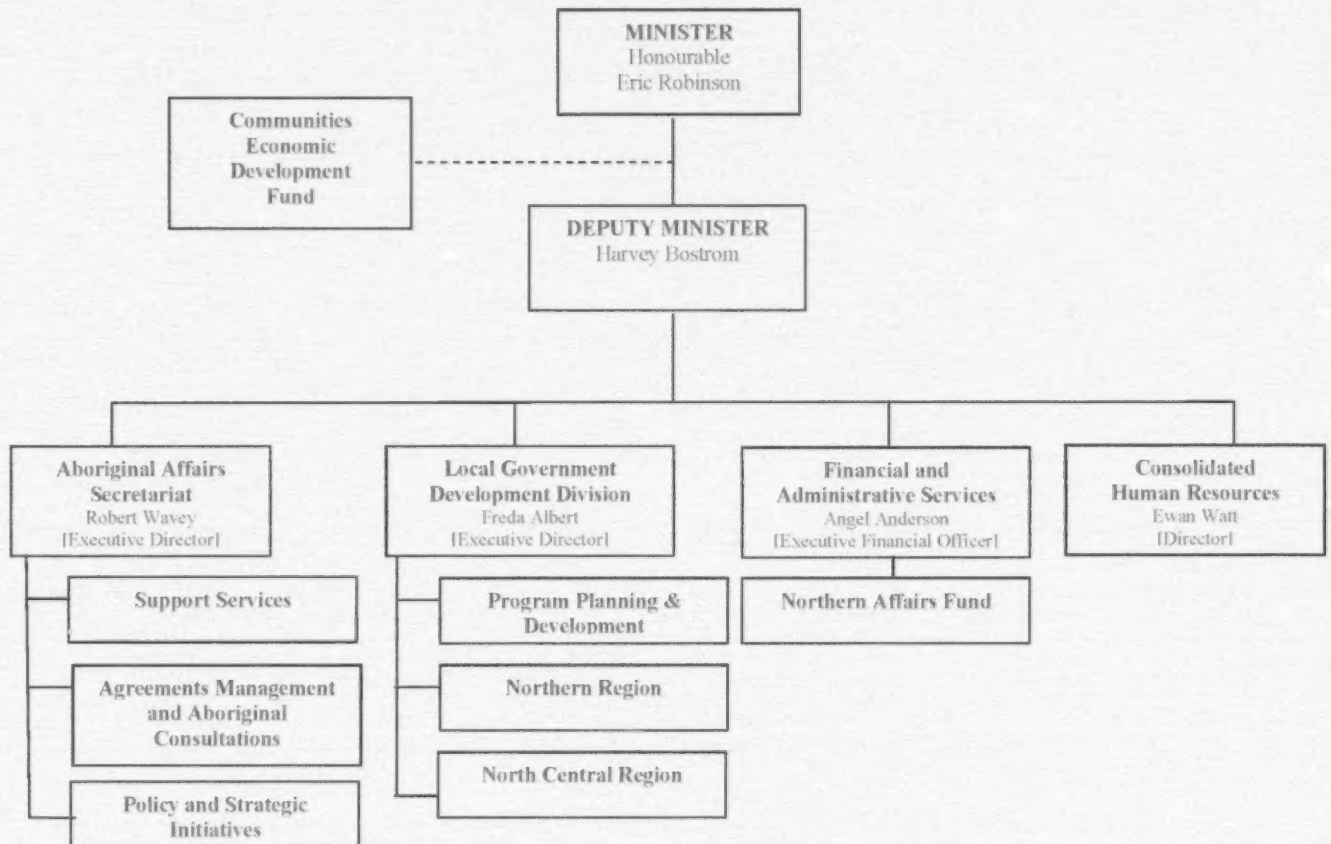
Harvey Bostrom
Sous-ministre

Table of Contents

TITLE	PAGE
Organizational Chart	2
Introduction	
Report Structure	3
Departmental Vision	3
Departmental Mission	3
Departmental Goals	3
Legislation Administered	4
Jurisdiction	4
Map	5
Executive Support	6
Aboriginal and Northern Affairs Operations	
Financial and Administrative Services	8
Northern Affairs Fund	11
Local Government Development	
Programs and Operational Support	13
Northern Region and North Central Region	16
Program Planning and Development Services	21
Aboriginal Affairs Secretariat	
Support Services	23
Agreements Management and Aboriginal Consultations	26
Policy and Strategic Initiatives	30
Communities Economic Development Fund	34
Amortization of Capital Assets	35
Financial Information	
Reconciliation Statement	36
Expenditure Summary	37
Expenditure Summary by Main Appropriation	41
Five Year Expenditure and Staffing Summary by Appropriation	42
Revenue Summary by Source	43
Performance Reporting	44



Organization Chart Manitoba Aboriginal and Northern Affairs as of March 31, 2014



Introduction

Report Structure

This Annual Report is organized in accordance with the departmental appropriation structure which reflects the Department's authorized votes approved by the Legislative Assembly. The Report includes information at the Main and Sub-Appropriation levels relating to the Department's objectives, actual results achieved, financial performance and variances and provides a five-year historical table of Departmental expenditures and staffing. Expenditures and revenue variance explanations previously contained in the Public Accounts of Manitoba are now provided in the Annual Report.

Departmental Vision

An improved quality of life and opportunities for Aboriginal and northern Manitobans.

Departmental Mission

Better services, opportunities and results for Aboriginal and northern Manitobans.

Departmental Goals

Closing the Gap

Closing the socio-economic gaps between Aboriginal and northern residents and other Manitobans specifically in the areas of education, health, housing, economic opportunities and employment.

Meeting Constitutional Obligations and Provincial Responsibilities

To fulfill Constitutional obligations and other provincial responsibilities to Aboriginal and northern communities.

Community Development

Healthy, safe and successful northern communities.

Self-Determination

Autonomous, accountable and sustainable Aboriginal and northern communities.

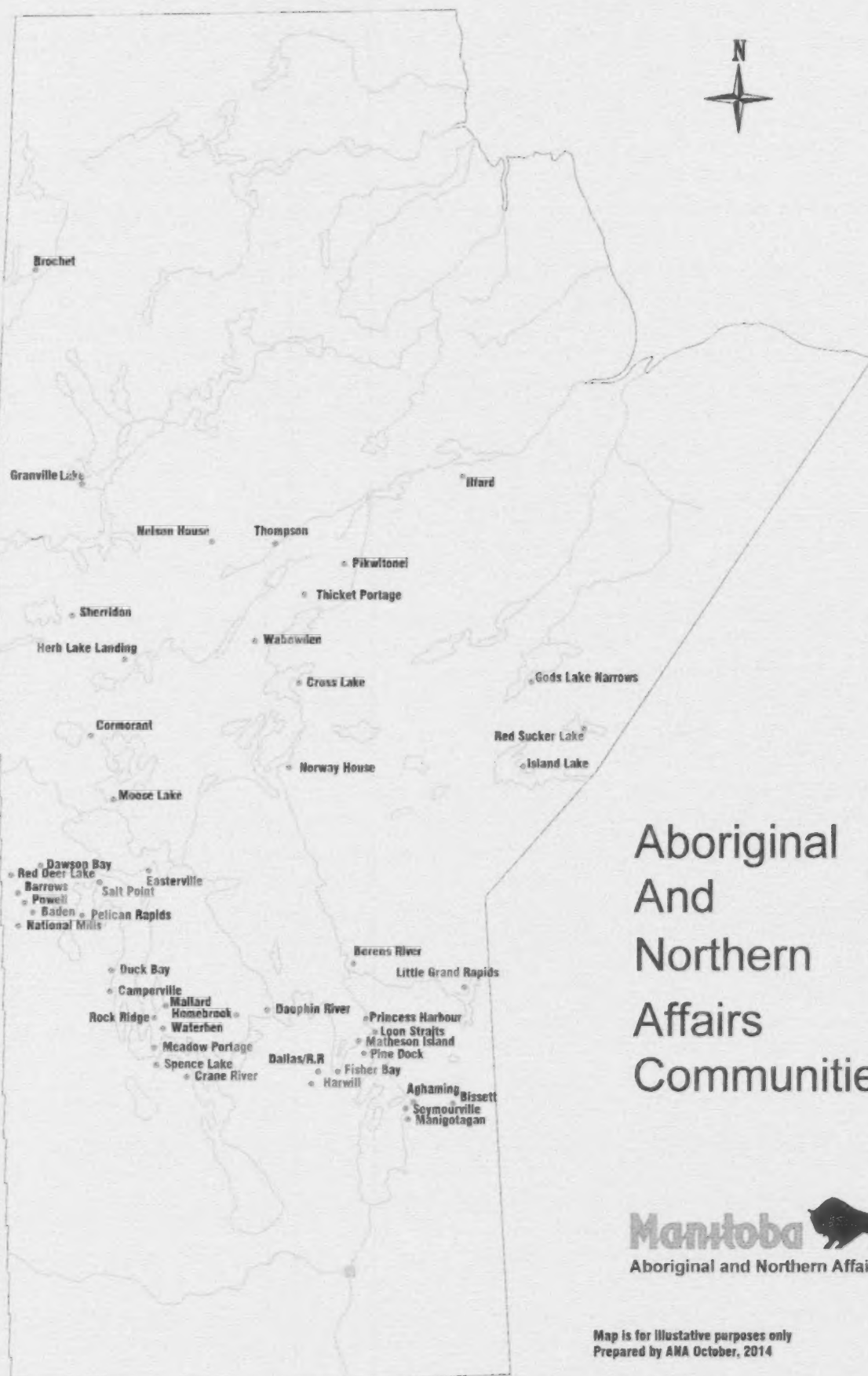
Legislation Administered

The Department of Aboriginal and Northern Affairs is responsible for the following legislation:

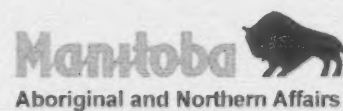
- *The Northern Affairs Act*
- *The Planning Act, (Part 9)*
- *The Communities Economic Development Fund Act*

Jurisdiction

As at March 31, 2014, there were 50 Aboriginal and Northern Affairs communities. The map on the following page shows the area included in northern Manitoba and the location of all designated Aboriginal and Northern Affairs communities over which the Minister has municipal authority.



Aboriginal And Northern Affairs Communities



Map is for illustrative purposes only
Prepared by ANA October, 2014

Executive Support

Executive Support includes the offices of the Minister and the Deputy Minister and the Northern Regional Cabinet offices located in Thompson and The Pas.

The Minister's office provides leadership and policy direction for the Department.

The Deputy Minister's office provides support to the Minister by providing information and advice. The office also provides executive leadership and operational direction for the development of programs and policies, the implementation of Departmental programs, and the collaboration and coordination across government with departments and agencies. The Deputy Minister also advocates for the development of good relations and partnerships with the federal government, the Aboriginal communities and organizations as well as the private sector. The Deputy Minister is the Chairperson of the Departmental Executive Committee.

The Northern Regional Cabinet offices provide citizens in northern Manitoba with effective access to government by providing contact with members of Cabinet and by providing information regarding government programs and the provincial staff contacts for those programs.

The Department administers *The Northern Affairs Act* and, through the Local Government Division, provides municipal services and infrastructure support for fifty Northern Affairs communities. Through the Aboriginal Affairs Secretariat, the Department provides policy development and advice on matters pertaining to First Nations, Métis and Inuit relations within Manitoba, and develops strategic initiatives to improve the socio-economic circumstances of Aboriginal peoples and communities. The Secretariat is also responsible for Aboriginal self-government negotiations, implementation of treaty land entitlement and land related matters such as the hydro-electric development impacts on Aboriginal communities, and administers the interim provincial policy to consult with First Nations and Aboriginal communities on development that might affect the exercise of Treaty or Aboriginal rights.

Executive Support (continued)

19.1(a) Minister's Salary

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Minister's Salary	37	1.00	37	0	
Total Expenditures	37	1.00	37	0	

19.1(b) Executive Support

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	793	12.00	824	(31)	
Other Expenditures	265		265	0	
Total Expenditures	1,058	12.00	1,089	(31)	

Aboriginal and Northern Affairs Operations

Financial and Administrative Services

Angel Anderson – Executive Finance Officer

Financial and Administrative Services is located in Thompson. The Branch provides financial comptrollership, fiscal management, financial advice and administrative support services to the Department.

Financial and Administrative Services manages the Northern Affairs Fund. The Fund maintains two bank accounts to support and/or administer several programs for the benefit of northern communities.

The Executive Finance Officer fulfills the position of Access Coordinator for *The Freedom of Information and Protection of Privacy Act* and *Personal Health Information Act* and *The Public Interest Disclosure (Whistleblower Protection) Act*.

The Objectives of Financial and Administrative Services are:

- To provide fiscal management/comptrollership to the Department as delegated by government statutes/regulations and policies.
- To provide financial advice and support services to assist the Departmental divisions in the achievement of their goals and objectives.
- To ensure that all Departmental financial activities adhere to government regulations, policy, and guidelines including writing/amending Departmental financial policies so that they are consistent with those of the government.
- To provide financial analysis of all Departmental programs to Departmental managers.
- To prepare the Departmental estimates.
- To prepare the Department's Annual Report and quarterly cash flow projections including variance explanations.
- To manage and provide financial management/comptrollership of the Northern Affairs Fund.
- To process Freedom of Information requests within specified deadlines.

Financial and Administrative Services (continued)

Results:

- All financial transactions were monitored for compliance with government and departmental rules and regulations. Non-complying transactions were rejected. The Provincial Auditor noted no incidents of Departmental non-compliance.
- All support services were provided within established service standards.
- Advice provided resulted in:
 - the allocation of financial resources so that the maximum benefit was obtained,
 - the purchasing of goods and services in an economical, efficient and effective manner.
- Policies and procedures were reviewed and amended on a priority basis.
- Responded to FIPPA requests per the requirements of the legislation.
- All financial matters that pertain to the Northern Affairs Fund were monitored and in compliance with the government and departmental policies.
- Departmental Estimates were prepared in compliance with Treasury Board guidelines.

Sustainable Development Report

The Department is particularly interested in the increased participation of Aboriginal people and suppliers in this initiative. The key benefits anticipated through this initiative are:

- Stimulation of Aboriginal business development;
- Long term viability of Aboriginal businesses;
- Facilitation of enhanced Aboriginal business capacity;
- Creation of new employment opportunities; and
- Enhancement of the economic self-sufficiency of communities.

Aboriginal and Northern Affairs continues to strive to achieve the targets set out in the government wide initiative.

Financial and Administrative Services (continued)

The Public Interest Disclosure (Whistleblower Protection) Act

The Public Interest Disclosure (Whistleblower Protection) Act came into effect in April 2007. This law gives employees a clear process for disclosing concerns about significant and serious matters (wrongdoing) in the Manitoba public service, and strengthens protection from reprisal. The Act builds on protections already in place under other statutes, as well as collective bargaining rights, policies, practices and processes in the Manitoba public service.

Wrongdoing under the Act may be: contravention of federal or provincial legislation; an act or omission that endangers public safety, public health or the environment; gross mismanagement; or, knowingly directing or counseling a person to commit a wrongdoing. The Act is not intended to deal with routine operational or administrative matters.

A disclosure made by an employee in good faith, in accordance with the Act, and with a reasonable belief that wrongdoing has been or is about to be committed is considered to be a disclosure under the Act, whether or not the subject matter constitutes wrongdoing. All disclosures receive careful and thorough review to determine if action is required under the Act, and must be reported in a department's annual report in accordance with Section 18 of the Act.

The Department of Aboriginal and Northern Affairs is pleased to report that during the 2013–2014 fiscal year there were no issues/matters pertaining to any section of this Act.

19.2(a) Financial and Administrative Services Division

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	326	4.00	322	4	
Other Expenditures	90		90	0	
Total Expenditures	416	4.00	412	4	

Northern Affairs Fund

Angel Anderson – Executive Finance Officer

The Minister of Aboriginal and Northern Affairs has the authority under Section 11 of *The Northern Affairs Act* to open and maintain bank accounts for the operation of the Northern Affairs Fund. The fund maintains two bank accounts. One account is the Specific Purpose Funds Account. This account is used to account for all monies advanced to the Minister for any specific purpose. The main purpose is to administer funds on behalf of designated communities within the jurisdiction of Aboriginal and Northern Affairs in compliance with *The Northern Affairs Act*. Other specific activities include the Municipal Employees Benefit Plan (for community employees), cottage subdivision levies and various northern programs/projects administered by Aboriginal and Northern Affairs for other government departments and other agencies.

The second account is the Taxation Account. This account is used to account for all monies received by virtue of the Minister's municipal taxation powers (per Section 5 of *The Northern Affairs Act*). *The Assessment Act* and *The Municipal Affairs Act* apply to the municipal tax collection system.

Branch staff administer the activities of the Northern Affairs Fund within applicable statutes and regulations in a manner consistent with Departmental policies for the development of local government autonomy. Branch staff monitor individual Aboriginal and Northern Affairs communities' financial and operational results by requiring that community auditors provide an opinion on their financial statements, report on adherence to various Acts, Regulations and Agreements, and provide a management letter commenting on the community's management control procedures. Branch staff review these reports and advise appropriate management of significant deficiencies and make recommendations for corrective action.

The Objectives of the Northern Affairs Fund are:

- To administer funds on behalf of designated communities within the jurisdiction of Aboriginal and Northern Affairs in compliance with *The Northern Affairs Act*.
- To provide accounting and trust services in support of the delivery of various government programs.
- To administer the property tax system within the jurisdiction of Aboriginal and Northern Affairs in a manner consistent with accepted municipal practices.
- To administer the Municipal Employee Benefits Program for northern communities.

Northern Affairs Fund (continued)

- To administer the Community Audit Program including analysis of the audited financial statements, audit reports and management letters and report analysis results to management.
- To provide accounting and trust services to cottage subdivisions within Aboriginal and Northern Affairs' municipal jurisdiction.
- To prepare the Northern Affairs Fund financial statements.

Results:

- During the fiscal year, the major sources of revenue were:
 - \$2,304,876 in tax related revenue;
 - \$2,809,869 in General Grant Assistance funds distributed to northern communities and First Nations in Manitoba;
 - \$526,902 collected in Service Levy fees from 20 cottage subdivisions in northern Manitoba.
- Administered the Municipal Employees Benefit Plan (MEBP) for the benefit of employees in 26 northern communities.
- During the fiscal year ending March 31, 2014, the Department received audits for the 2012/13 fiscal year. Of the 36 communities requiring an audit opinion, 34 communities received an unqualified audit. There were two qualified audit opinions and no audit denials.

19.2(B-4) Northern Affairs Fund

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	196	4.00	293	(97)	
Other Expenditures	52		52	0	
Total Expenditures	248	4.00	345	(97)	

Local Government Development

Freda Albert - Executive Director

The Executive Director advises the Minister and Deputy Minister on matters related to policy and program development and implementation and the delivery of municipal services and infrastructure in the unorganized territory of northern Manitoba. Programs and operational support develops and facilitates inter-departmental partnerships that support community and economic development in northern Manitoba. It also supports the growth of local government and promotes incorporation as a means for communities to realize greater autonomy. It leads and supports the activities of three operational units - the Northern Region, the North Central Region and the Program Planning and Development Branch, collectively referred to as the Local Government Development Division.

The Local Government Development Division supports and facilitates the provision of municipal services and infrastructure in 50 designated communities in the unorganized territory of northern Manitoba as defined by the *Northern Affairs Act*. The Division is committed to the advancement of independent, sustainable local government through a process of partnership and consultation. This commitment is guided by three objectives:

Good Governance – To support the development of responsible local government through elected community councils and the effective and efficient delivery of municipal services.

Improved Quality of Life – To promote safe and healthy communities with a focus on safe drinking water, protection of the environment, recreation and wellness programs that meet local needs, public safety and strategic economic development in support of sustainable communities and a stronger economy in northern Manitoba.

Holistic Community Development – To support and facilitate development initiatives that are community-driven, sustainable and collaborative, in partnership with community councils and other provincial departments, jurisdictions and organizations.

Activities during 2013/14 fiscal year in support of these three objectives included:

Community Consultation

Annual regional workshops were held in Thompson and Winnipeg in February of 2014. The workshop themes this year were "*Community Health and Safety*". Presentations were delivered on: Role of the Supervisor and Harassment and Violence in the Workplace, Fire Prevention and Public Health, Fire Program Review, Community Audit Roles and Responsibilities, Evacuation Management, Preparation for Upcoming Regular Election and the Next Steps Process.

Participants in attendance on the third day completed a survey for the next steps process in follow-up to a workshop completed in 2012. In total, there were 74 participants and 34 communities represented.

At the Northern Association of Community Councils' 43rd Annual General Meeting, the Department hosted a one day information session for community mayors, council members and administrative staff on August 13, 2013. Information sessions and workshops included: Community Planning and You, Environmental Compliance, Families and the Workplace and Animal Control Options.

Capital Grants Program

The Capital Grants Program provides financial support to communities for municipal infrastructure and equipment, and offers consulting services and support for the development of project planning and delivery capacity at the community level. Enhancing infrastructure in northern communities has a direct impact on the quality of life and opportunities for community economic development.

In the 2013/14 fiscal year, the following projects representing approximately \$7.4 million dollars in expenditures (exclusive of studies or surveys) were completed or at a stage of substantial completion by year end:

- Bissett Water and Sewer Lines Construction
- Camperville Water Treatment Plant Generator
- Cormorant Sub-division
- Crane River Arena Upgrade
- Norway House Maintenance Garage
- Sherridon Bridge Replacement
- Spence Lake Road Drainage
- Thicket Portage Water Treatment Plant Engineer and Design
- Wabowden Fire Guard
- Wabowden Lagoon
- Waterhen Waste Disposal Site

Local Government Development (continued)

19.2 (B-1) Programs and Operational Support

Expenditures by Sub-Appropriation	Actual 2013/2014	Estimate 2013/2014		Variance Over (Under)	Expl. No.
	\$	FTE	\$		
Salaries & Employee Benefits	272	3.00	262	10	
Other Expenditures	88		88	0	
Community Operations	10,151		10,151	0	
Regional Services	486		486	0	
Grants	323		323	0	
Northern Healthy Foods Initiative	585		585	0	
Capital Grants	1,069		1,069	0	
Community Capital Support	1,393		1,393	0	
Total Expenditures	14,367	3.00	14,357	10	

Northern and North Central Regions

The Local Government Development Division serves 50 designated communities through regional offices located in Thompson and Dauphin with sub-offices in The Pas and Winnipeg. The Division is responsible for the provision of consulting and advisory services related to the planning, administration and delivery of municipal services and capital projects. Other responsibilities include the coordination of service delivery by other provincial government departments and strategic partnerships with other government departments and agencies to improve the social, economic and environmental conditions in northern communities.

Staff in regional offices and sub-offices delivered the following programs throughout the prior fiscal year:

Municipal Administration Program

Municipal Development Consultants provide on-going support throughout the year to elected councils, community contacts and community administrative staff in areas of accounting and administration, planning, financial management and reporting. This is achieved through regional workshops and individual community based training.

A Community Administrative Officer (CAO) workshop was held in conjunction with the Northern Association of Community Councils (NACC) conference in Winnipeg on August 13, 14 and 15, 2013. There were 17 CAOs in attendance with two days of training provided by NACC on Simply Accounting, meetings with a purpose and respectful workplace. The CAOs joined the general assembly on day three.

Environmental Services Program

Support for the upgrading, operation and maintenance of community water and wastewater treatment facilities and waste disposal grounds continues to be a priority. Environmental Services Consultants continued to work with communities to maintain water and wastewater services and solid waste disposal sites, and to assist with the resolution of any operating issues as they arose.

A major component of the Environmental Services Program is the water treatment and wastewater treatment upgrading program and the certification of community operators and back-up operators.

The status of water, wastewater and solid waste facilities at year end is as follows:

- Of 34 water treatment plants being upgraded or replaced; 16 are complete, four underway, nine planned, five requiring maintenance only and an additional three removed to share services with the neighboring community.

- Of the 26 community operated wastewater treatment plants; 16 are complete, one is underway, nine are planned and six purchase shared service from a neighboring community.
- Of the 26 solid waste facilities; 16 are complete, one is underway and nine are planned.

The Department hosted two water treatment operator Level I courses this past year, one in each region. 17 participants attended at least one training session, with seven successfully passing the exams. Six of 36 primary water treatment plant operators have achieved full certification. Three of 36 back-up water treatment plant operators have achieved full certification.

The Department has partnered with training providers who will offer tailored courses at locations more conducive to learners. This will assist communities in ensuring required training to those who have not yet received certification.

Public Works Program

The Technical and Public Works Consultants (TPWC) work with community councils and public works employees (PWE) throughout the year to develop community self-sufficiency in the public works area and to facilitate optimum maintenance of community infrastructure. This development is delivered through PWE workshop training, one-on-one mentoring with individual PWE and hands on training in the community. The public works program also provides workplace safety and health (WSH) training to both the PWE and community officials.

Technical staff attend the communities at least twice per year to perform the WSH inspections; planned and unplanned audit inspections as stipulated under regulations. Staff attended all of the communities at least once in 2013/14 to discuss with mayor and council, specific community concerns pertaining to the public works program.

Training for community PWE and WSH representatives was provided to communities from both regions in 2013/14. A PWE workshop was held March 4th and 5th, 2014 for communities in both regions. The workshop was attended by 19 individuals representing 40% of communities.

The workshop agenda included the following presentations: Infrastructure Audits; Grading and Priority List. Inventories/MMS; Purpose, Procedure, Benefits, Regulatory Requirements, Best Practices – Water Sampling/Shipping, Lagoon and Wastewater Sampling Procedure and Small Engine Repair.

Two WSH workshops were offered, with both workshops open to WSH representatives and PWE from both regions. Representatives from each community attended at least one WSH workshop for total of 52% participation. 31% of communities attended both training workshops.

Community and Resource Development Program

Community and Resource Development Consultants work with self-administering communities in establishing land use documents; developing plans and zoning by-laws and promote community readiness for housing development and community economic development.

The Community Economic Development Strategy (CEDS) Fund established as a one year pilot project April 1, 2013 with an amount of \$20.0; however, no activity during the 2013/14 year has been reported. There was one reported business start, and four community development corporations in place.

There are 10 communities with land use documents in place and three in progress. The establishment of a lot inventory continues with 18 in place. There were 17 housing starts in five communities.

Protective Services Program

The protective services program encompasses community fire departments, constable programs and emergency response. There are two areas of the protective services program that have been under review for the past two fiscal years (constable and fire). Until the reviews are completed, communities have been operating with no changes to funding or training since the 2010/11 fiscal year. The reviews are coming to a conclusion and it is anticipated some of the recommendations will be implemented in 2014/15.

Communities reported 40 firefighters trained to Manitoba standard, 34 trained to National Fire Protection Association and 87 participating in on-going training. Reported were one fire call within boundaries and three outside with no reports of death or injuries.

The Department is working with 48 communities to prepare for inclusion in the Provincial 911 system. Currently, the Department is assisting 23 communities to prepare for 911 services. Contact communities will be addressed in phase 2 of the 911 system planning. There are 13 communities that have communications, civic mapping and signage in place and are 911 ready, the remainder of communities are in various stages of completion.

Northern and North Central Region (continued)

Recreation and Wellness Program

Recreation and Wellness Consultants, working in partnership with community recreation staff and elected representatives, other departments, agencies and stakeholders promote and support recreation and wellness programming with a focus on the following objectives:

- Expanding the range of recreational programming in communities
- Increased funding from outside sources to support recreation programming
- Increased capacity of community recreation and wellness leaders

Approximately 77 community programs have been identified, providing a wide range of activities such as walking clubs, fitness classes and yoga. These programs are not only new programs but include programs that have expanded. This number is down 40% from the previous year's programming.

There were 24 grants applied for by communities, of which 19 were successful with a total value of \$91,900. This is a decrease from last year's outside funding of 22 successful grants of \$95,054.

Efforts continued in support of certified fitness leaders. Currently, there are four fully certified members and four participants working towards certification. 42 participants attended a variety of training opportunities which included Manitoba Fitness Council, Healthy Together Now and gardening workshops.

Community recreation leaders were encouraged to participate in the 2014 Recreation Connections Conference. This conference offered professional development and networking opportunities not available elsewhere. Departmental financial support, encouraged participation by communities that otherwise, could not afford to do so.

Saint Elizabeth Health Care launched the Saint Elizabeth First Nations, Inuit and Métis Program (FNIM) online educational tool for recreation/health professionals. FNIM program has almost 1,000 registered participants from more than 300 First Nations, Inuit and Métis communities and organizations.

Northern and North Central Region (continued)

19.2(B-2) Northern Region

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	973	16.00	1,242	(269)	
Other Expenditures	356		358	(2)	
Total Expenditures	1,329	16.00	1,600	(271)	

19.2(B-3) North Central Region

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	1,057	15.00	1,078	(21)	
Other Expenditures	301		298	3	
Total Expenditures	1,358	15.00	1,376	(18)	

Local Government Development (continued)

Program Planning and Development (PPD)

The Program Planning and Development (PPD) Branch provides consistent policy and program development as well as support for strategic and operational planning and performance measurement; also communication services, resource material development, research and analytical capability in support of local government and community development.

The PPD staff are assigned to various program areas and are responsible for program review and innovation. In addition to support provided to specific program areas, the branch managed the Northern Healthy Foods Initiative and the Northern Youth Empowerment Initiative, participated in numerous inter-departmental and inter-jurisdictional working groups, administered departmental and community recognition programs and provided support for the re-location of flood evacuees.

Northern Healthy Foods Initiative

The total grant funding available in 2013/14 was \$644.0. Funded projects included five annual partnerships and twelve special projects. To date, partners and projects accessed additional funding from other sources in the amount of \$596.7 and in-kind project contributions totalled \$189.5.

Reporting to date illustrates that 96 communities were supported for various activities ranging from workshop logistics to growing and harvesting food. 2013/14 results included 1,083 gardens planted and tended by 1,249 gardeners; approximately 284,703 lbs of vegetables were harvested; 488 freezers have been distributed; 62 greenhouses/geodesic domes were supported (only 32 are sustaining continued operations) and 29 families in 11 communities raised poultry and/or bees.

Northern Youth Empowerment Initiative (NYEI) and Northern Water Safety Program

Total disbursements for this program to date are \$666,420. Programming supported by this initiative during the 2013/14 fiscal year includes the Cross Lake Army Cadets and the War Lake First Nation Summer and Winter programs.

The Northern Water Smart program visited 36 communities during the 2013/14 fiscal year. Since 2005, a total of 103 communities were visited. 599 individuals participated in Swim to Survive. 402 participated in First aid and CPR and 258 in BOAT operator accredited training.

Program Planning and Development (continued)

Building Independence Program

The Building Independence Program saw eight participants and five communities participating, with all projects approved in the public works area.

19.2(B-5) Program Planning & Development Services

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	602	8.00	584	18	
Other Expenditures	139		136	3	
Total Expenditures	741	8.00	720	21	

Aboriginal Affairs Secretariat

Robert Wavey – Executive Director

The Executive Director of the Aboriginal Affairs Secretariat is responsible for the efficient management of Aboriginal policy and program issues and the provision of timely, practical and effective advice on all aspects of Aboriginal issues as they relate to the Manitoba Government. The responsibilities are of a province-wide nature and relate to current or emerging issues which are frequently highly political and sensitive, with complex dimensions, and which include complex relationships involving and impacting federal, provincial, municipal and Aboriginal governments.

The Executive Director supervises the work of senior professionals within the Secretariat who are frequently called upon to take the lead or participate in the development of innovative policy and program options to address Aboriginal issues which impact the province, and for ensuring the fulfillment of Manitoba's constitutional and other agreement obligations.

The Secretariat ensures that Manitoba meets its legal and constitutional responsibilities to consult with First Nations and Aboriginal communities before making decisions that might affect the exercise of Treaty or Aboriginal rights.

The Secretariat provides the Minister responsible for Aboriginal and Northern Affairs and Aboriginal Issues Committee of Cabinet (AICC) with policy and planning support, and meeting the mandate for Aboriginal policy and program development and coordination. The Secretariat also provides research and analysis of existing and planned policy and program initiatives.

A major objective of the Secretariat is to manage the relationship between the provincial government, federal government and the Aboriginal community. Public policy benefits accruing from the Aboriginal Affairs Secretariat activities encompass fiscal management with respect to responsible public spending and at the same time efficient, accountable government. The Secretariat also promotes the reduction of fragmentation, overlap, and duplication of provincial services for Aboriginal peoples, and to ensure services are delivered efficiently, effectively, and proactively.

Objectives:

- To influence development and delivery of policies, programs and services that result in safe, healthy and secure environments.
- To conclude agreements related to the adverse effects of hydroelectric development, Treaty Land Entitlement (TLE) and other land-related matters.

Aboriginal Affairs Secretariat (continued)

- To fulfill provincial obligations and meet responsibilities resulting from agreements and other initiatives.
- To ensure consultations on government decisions that might affect the exercise of Treaty or Aboriginal rights are conducted in a meaningful way.
- To increase community confidence, knowledge and leadership skills.
- To develop meaningful partnerships between Aboriginal and northern Manitobans and all levels of government.
- To build a workforce representative of Aboriginal and northern Manitobans.
- To promote a more sustainable entrepreneurial and community economic environment.
- To provide administrative management services, technical research and special project support for the Secretariat.

The program specific activities are provided under separate headings.

Support Services

Activities:

- Provided the Department with coordination and monitoring of information technology activities.
- Provided Aboriginal Affairs Secretariat with quality administrative management services, including financial administration, human resource services, management reporting, information technology management, and administrative support services.
- Provided Aboriginal Affairs Secretariat with technical research and special project support.

Results:

- Coordinated and monitored Departmental information technology activities for adherence to standard government policies and practices.
- Financial resources allocated for the maximum benefit.
- Efficient and effective use of human resources in reaching program objectives.

Aboriginal Affairs Secretariat (continued)

- Support services were provided within established service standards.

19.2(C-1) Support Services

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	396	6.00	389	7	
Other Expenditures	81		81	0	
Total Expenditures	477	6.00	470	7	

Aboriginal Affairs Secretariat (continued)

Agreements Management and Aboriginal Consultations Branch

On April 11, 2013, a recommendation was made by the Department to Treasury Board to merge the Agreements Management Branch and the Aboriginal Consultations Unit. The merge was requested in response to requirements for additional staffing and to align with central government expenditure management directives.

The two branches have successfully merged into the Agreements Management and Aboriginal Consultations Branch (AMAC). Plans were underway to hire new staff, and existing staff were given revised workloads to reflect the mandate of the new branch.

A significant portion of the Branch's work is undertaken in areas of Manitoba where substantive natural resource developments have occurred and where future provincial priority developments are anticipated. Its work largely contributes to provincial Constitutional obligations and to reconciling Treaty and Aboriginal rights.

The work of the Branch focuses on the following areas:

- Serving as provincial lead in the negotiation and implementation of provincial settlement agreements relating to the adverse effects of hydroelectric development, treaty land entitlement (TLE) and other natural resource-related issues; and
- Serving as Manitoba's primary coordinating body for Crown-Aboriginal consultations relating to major or complex projects across the province.

The Branch is responsible for coordinating, negotiating, analyzing and implementing initiatives, arrangements and agreements that impact Aboriginal and northern Manitobans, their communities, land base and related programs.

This includes negotiating and implementing provincial settlement agreements that will collectively and individually resolve issues that relate to hydroelectric development, land use planning, self government, treaty land entitlement and other land and natural resource related issues.

While details were being finalized and until the formal merge took place, work continued under the Agreements Management Branch and the Aboriginal Consultations Unit. Once the merge occurred, work under the two former units continued under the new AMAC. The following is a list of work that AMAC undertook in 2013/14:

Aboriginal Affairs Secretariat (continued)

Activities:

Key negotiation and implementation of provincial settlement agreements and other natural resource-related issues in 2013/14 are as follows:

- Continued implementation of nine Treaty Land Entitlement (TLE) Agreements (29 Entitlement First Nations) between Manitoba, Canada and the signatory First Nations totaling 1,423,110 acres.
- As of March 31, 2014, Manitoba has made available approximately 706,133 acres of Crown land and residual interests in acquisition land to Canada relating to provincial obligations under Treaty Land Entitlement.
- Continued implementation activities related to the Northern Flood Agreement (NFA) (1977) including work on Comprehensive/Master Implementation Agreements, settlement agreement discussions, yearly Action Plans worth approximately \$5.6 million each year and arbitration process coordination and participation.
- Continued implementation activities relating to the four Grand Rapids Forebay Agreements (Chemawawin Cree Nation, Easterville Community, Moose Lake Community and Mosakahiken Cree Nation).
- Through nine Resource Management Boards, the Department continued the cooperative management of natural resources with First Nations and northern communities over 21% of the provincial Crown land base.
- Signed the Sioux Valley Dakota Tripartite Governance Agreement with Canada and Sioux Valley Dakota Nation on August 30, 2013.
- Continued to assist in the settlement of the Treaty #3 First Nation claims against Ontario and Canada (13 Ontario First Nations) relating to the adverse effects of water regulation on Lake of the Woods and Shoal Lake.
- Continued discussions to provide Crown land (13,054 acres), with conditions, to the Sayisi Dene for a Manitoba land contribution towards resolution of the Sayisi Dene's Relocation Claim with Canada.
- Continued negotiations with the Nunavut Inuit (Nunavut Tunngavik Inc.) for the settlement of Inuit claims to land and harvesting rights in northeast Manitoba.

Aboriginal Affairs Secretariat (continued)

Crown-Aboriginal consultation responsibilities for AMAC fall into three main areas:

- Consultation Facilitation: Providing coordinating and secretariat services to departments for Crown-Aboriginal consultations on large scale or complex projects across the province. This includes providing advice and assistance to line departments that require guidance on various smaller scale consultation projects.
- Consultation Education: Providing education and training to line departments on consultation policies to foster a common understanding of consultation. This includes participation in the creation, revision, and facilitation of a training course for Civil Servants delivered through Organization and Staff Development (OSD) entitled "Duty to Consult & Accommodate: Crown Aboriginal Consultations – Towards Reconciliation."
- Consultation Policy Development: The Aboriginal Affairs Secretariat leads Manitoba's Interdepartmental Working Group on Crown-Aboriginal Consultation (IDWG) which was established as a locus of expertise for matters related to Crown-Aboriginal consultation. In addition to its secretariat support role to IDWG, AMAC also coordinates and leads various working groups whose work contributes to consultation policy development in Manitoba.
- Continued coordination for Crown-Aboriginal consultations including: Interlake Peat Harvest Developments – Phase II; Keeyask Generation Project and Transmission Line; the Lake Winnipeg East System Improvement Transmission Project; and the Lake Winnipeg Regulation Project.
- Implementation and monitoring of the York Factory Multiple Project Consultation Framework Agreement.
- AMAC continued to assist provincial departments for a number of small scale projects requiring Crown-Aboriginal consultations.
- Participated in the delivery of the education course entitled *Duty to Consult & Accommodate: Crown Aboriginal Consultation - Towards Reconciliation* which was designed to be delivered to civil servants in government departments.
- Assisted with an accredited on-line course entitled *Duty to Consult & Accommodate – Crown Aboriginal Consultations – Towards Reconciliation* which is now offered in partnership with the University of Manitoba's Certificate in Public Sector Management (CPSM).

Aboriginal Affairs Secretariat (continued)

Budget

As of March 31, 2014, the budget for AMAC remains separated under the two former units as the transition to fully merged operations continues. A summary of the two budgets is as follows:

19.2(C-4) Aboriginal Consultation Unit

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	FTE	Estimate 2013/2014 \$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	243	4.00	324	(81)	
Other Expenditures	179		189	(10)	
Total Expenditures	422	4.00	513	(91)	

19.2(C-2) Agreements Management

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	FTE	Estimate 2013/2014 \$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	587	7.00	632	(45)	
Other Expenditures	189		129	60	
Agreements Implementation	650		679	(29)	
Total Expenditures	1,426	7.00	1,440	(14)	

Aboriginal Affairs Secretariat (continued)

Policy and Strategic Initiatives Branch:

The Policy and Strategic Initiatives Branch promotes innovative policy and initiative development through the identification of needs, assets, and aspirations of Aboriginal and northern Manitobans. The Branch provides support to policy and initiative development through the timely provision of relevant information, and through the development of partnerships with the Aboriginal communities/organizations, other government departments, other levels of government, and the private sector. In addition, Policy and Strategic Initiatives:

- Works with Aboriginal communities and organizations, government departments, agencies, other levels of government and industry to develop policies and programs that enhance and promote the well being of Aboriginal and northern Manitobans;
- Negotiates and implements self-government options;
- Provides and leverages financial and technical resources in support of Aboriginal capacity building initiatives;
- Fosters and communicates in a manner that contributes to a relationship founded on mutual understanding, trust and respect among the provincial government and Aboriginal and northern Manitobans;
- Brings focus to quality of life issues facing Aboriginal Manitobans; and
- Provides a global perspective to other departments of progress toward achieving improvements to the quality of life for Aboriginal and northern Manitobans.

Activities:

Policy and Strategic Initiatives Branch continues to work collaboratively with various government strategies and initiatives to close the gaps in well-being and quality of life that exist between Aboriginal and northern residents and other Manitobans in major policy areas: health and well-being, education, housing and infrastructure, economic opportunities and relationships, and accountability.

The Branch actively supports the Aboriginal Education and Employment Action Plan; various committees of Healthy Child Manitoba including development of Traditional Aboriginal Parenting resources; the third phase of a pilot First Nations school resource project with the Assembly of First Nations; and the Aboriginal Affairs Working Group on Education to recommend actions for improving Aboriginal education outcomes.

Aboriginal Affairs Secretariat (continued)

In support of improving health and well-being outcomes for Aboriginal people, Policy and Strategic Initiatives actively contributes to the Intergovernmental Committee on First Nations Health, Health Integration Initiative and Neewin Health Care Inc. The Branch continues to support development and implementation of provincial strategies on suicide prevention, maternal child health, poverty reduction and social inclusion, the provincial strategy on missing and murdered Aboriginal women and girls, and administered funding support to five community based projects under the Winnipeg Regeneration Strategy. The Branch also supports the work of the Intergovernmental Strategy Alignment on Aboriginal Issues committees to improve health and well-being and promote active and safe participation in Winnipeg neighbourhoods with high Aboriginal population density.

To enhance economic opportunities for Aboriginal people, Policy and Strategic Initiatives: administered the Aboriginal Development Program and the Aboriginal Economic and Resource Development Fund to support Aboriginal business development projects, negotiated amended agreements with the First Peoples Economic Growth Fund and the Métis Economic Development Fund Inc., continued Aboriginal employment partnership agreements with public and private sector employers and contributed to the Partners for Career program with the Manitoba Indian and Metis Friendship Centers.

Housing and community infrastructure in northern Aboriginal communities continues to be a major area of need. Policy and Strategic Initiatives has been striving to address the need through linkages with economic and human resource development programs: including work on a water and sewer retrofit and training initiative with the Island Lake First Nation communities, Tribal Council, federal and provincial departments and other stakeholders. The Branch continued with flood recovery efforts in the Interlake First Nations and Aboriginal Affairs communities.

Major Accomplishments included:

- \$2,781,800 was authorized in fiscal year 2013/14 for the Aboriginal Development Program (ADP). It supported operating costs for the Manitoba Keewatinook Ininew Okemowin, Southern Chiefs Organization, Assembly of Manitoba Chiefs, Manitoba Métis Federation, Manitoba Association of Friendship Centres, which includes 11 Friendship Centres throughout the province, the Manitoba Sport & Recreation Council, the Manitoba Association of Aboriginal Languages, and Moon Voices Inc., a new Aboriginal women's organization. It also supported costs associated with a tripartite agreement between Canada, Manitoba and the Manitoba Métis Federation and a tripartite agreement between Canada, Manitoba and the Aboriginal Council of Winnipeg. This amount includes the Small Grants Component of the ADP which supports capacity building activities of community-based organizations. In 2013/14, the ADP Fund supported 30 small projects which leveraged \$1.2 million from outside provincial resources.

Aboriginal Affairs Secretariat (continued)

- In fiscal year 2013/14, the Aboriginal Economic and Resource Development (AERD) fund expended \$753,417 in support of 38 projects. The total budgeted value of the AERD projects was over \$10 million and leveraged \$.8.5 million from sources other than provincial government.
- The five year \$10 million Métis Economic Development Fund (MEDF Inc.) agreement was amended into a six year agreement. The MEDF Inc. has successfully invested in ten Metis businesses, leveraged over \$6.4 million through six external investors (private equity investors and financial institutions, and created and/or maintained 82 jobs.
- The Department supported the work on the Intergovernmental Committee on First Nations Health, funding was provided for three projects and an updated report on *Financial Analysis of the Current and Prospective Health Care Expenditures for First Nations in Manitoba* was completed.
- In 2013/14, the Department coordinated provincial government support towards the Island Lake Retrofit and Training Initiative (ILRTI) and 218 homes in the four Island Lake communities of St. Theresa Point, Wasagamack, Garden Hill, and Red Sucker Lake were retrofitted with water and sewer services, which is in addition to the 100 homes retrofitted in the previous year. Essential Skills assessments have been conducted in all four communities; essential skills training was delivered to 20-25 assessed apprentices in St. Theresa Point, and similar training is planned for the other three communities as a building block to technical training.
- Manitoba hosted and chaired two Aboriginal Affairs Working Group (AAWG) forums in April and November 2013. Ministers of Aboriginal Affairs and Leaders of the National Aboriginal Organizations meet regularly to review and provide direction in the areas of education, economic development, housing and ending violence against Aboriginal women and girls. In summer 2013, the Premiers tasked the AAWG with an additional priority on disaster mitigation and emergency management services in Aboriginal communities. Significant progress was made on a draft Framework for Coordinating Action on Ending Violence Against Aboriginal Women and Girls. The Ministers and Leaders continue to call on the Federal Government to work with them on Aboriginal priorities including a call for the Federal Government to hold a national inquiry into the issue of missing and murdered Aboriginal women and girls.

Aboriginal Affairs Secretariat (continued)

19.2(C-3) Policy & Strategic Initiatives

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	Estimate 2013/2014 \$	Variance Over (Under)	Expl. No.
Salaries & Employee Benefits	1,187	13.00	1,192	(5)	
Other Expenditures	307		357	(50)	
Aboriginal Development Programs	2,734		2,782	(48)	
Aboriginal Economic and Resources Development Fund	754		910	(156)	
Partners For Careers	200		200	0	
First People's Economic Growth Fund	4,850		4,850	0	
Total Expenditures	10,032	13.00	10,291	(259)	

Communities Economic Development Fund

Oswald Sawh - General Manager and CEO

The Communities Economic Development Fund (CEDF) is a provincial Crown Corporation (*Communities Economic Development Fund Act – C155 Consolidated Statutes of Manitoba*) whose objective is to encourage economic development in Northern Manitoba with specific emphasis on the needs of small business and community development corporations. It may do so by providing financial and other forms of assistance. CEDF delivers services under three program areas.

The Business Loans Program provides financial assistance in the form of loans and loan guarantees for viable economic enterprises. The loan applicants must comply with specific criteria, established in regulations, to become eligible. Business loans can be for the purposes of start-up, expansion, and in certain cases, restructuring.

The Fisheries Loan Program provides capital to the commercial fishing industry, assisting fishers with the purchase or repair of fishing equipment and the purchase of quota entitlements, and investing in processing, handling, and marketing facilities. The program is available to licensed Manitoba commercial fishermen as well as to Manitoba based businesses handling solely products harvested or grown in the province.

CEDF delivers community economic development based programming including technical assistance to local entrepreneurs, and to community development corporations and economic development offices. In addition, CEDF delivers programs under Manitoba Agriculture Food and Rural Development on a contract.

CEDF is managed by a Board of Directors which reports to the Minister Responsible for the CEDF Act, currently the Minister of Aboriginal and Northern Affairs.

Details of the CEDF programs, and its Annual Report and detailed Financial Statements are available at its website www.cedf.mb.ca.

19.2(D) Communities Economic Development Fund

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE		Variance Over (Under)	Expl. No.
Total Expenditures	1,470		1,470		

Amortization of Capital Assets

This represents the amortization of the Department's computer equipment provided by Desktop Management and the Better Methods (SAP) initiatives.

19.4 Amortization of Capital Assets

Expenditures by Sub-Appropriation	Actual 2013/2014 \$	Estimate 2013/2014 FTE	\$	Variance Over (Under)	Expl. No.
Total Expenditures	119	129		(10)	

Financial Information

Reconciliation Statement

DETAIL	2013/2014 ESTIMATES
2013/2014 Main Estimates	\$34,249
Allocation of Funds to Jobs and the Economy	\$ (23)
2013/2014 ESTIMATES	\$34,226

Department of Aboriginal and Northern Affairs

Expenditure Summary

For fiscal year ended March 31, 2014 with comparative figures for the previous year.

Estimate 2013/2014 \$(000's)	Appropriation	Actual 2013/2014 \$(000's)	Actual 2012/2013 \$(000's)	Increase (Decrease) No.	Explanation
19-1	Aboriginal and Northern Affairs Executive				
37	(a) Minister's Salary	37	37	0	
824	(b) Executive Support	793	725	68	
265	(1) Salaries and Employees Benefits	265	258	7	
	(2) Other Expenditures				
1,089		1,058	983	75	
	Subtotal (b)				
1,126	19-1 Total	1,095	1,020	75	

Expenditure Summary (continued)

Estimate 2013/2014 \$(000's)	Appropriation	Actual 2013/2014 \$(000's)	Actual 2012/2013 \$(000's)	Increase (Decrease) No.	Explanation
19.2	Aboriginal and Northern Affairs Operations				
	(a) Financial and Administrative Services				
322	(1) Salaries and Employee Benefits	326	283	43	
90	(2) Other Expenditures	90	95	-5	
412	Subtotal (a)	416	378	38	
	(b) Local Government Development				
	(1) Programs/Operational Support				
262	(a) Salaries and Employee Benefits	272	250	22	
88	(b) Other Expenditures	88	88	0	
10,151	(c) Community Operations	10,151	10,274	-123	
486	(d) Regional Services	486	363	123	
323	(e) Grants	323	321	2	
585	(f) Northern Healthy Foods Initiative	585	585	0	
1,069	(g) Capital Grants	1,069	1,112	-43	
1,393	(h) Community Capital Support	1,393	1,393	0	
14,357	Subtotal (b-1)	14,367	14,386	-19	

(2) Northern Region				
1,242	(a) Salaries and Employee Benefits	973	970	3
358	(b) Other Expenditures	356	356	0
1,600		1,329	1,326	3
	Subtotal (b-2)			
(3) North Central Region				
1,078	(a) Salaries and Employee Benefits	1,057	997	60
298	(b) Other Expenditures	301	304	-3
1,376		1,358	1,301	57
	Subtotal (b-3)			
(4) Northern Affairs Fund				
293	(a) Other Expenditures	196	270	-74
52	(b) Salaries and Employee Benefits	52	53	-1
345		248	323	-75
	Subtotal (b-4)			
(5) Program Planning and Development Services				
584	(a) Salaries and Employee Benefits	602	615	-13
136	(b) Other Expenditures	139	136	3
720		741	751	-10
18,398		18,043	18,087	-44
	Subtotal (b-5)			
	Subtotal (b)			
(c) Aboriginal Affairs Secretariat				
(1) Support Services				
389	(a) Salaries and Employee Benefits	396	374	22
81	(b) Other Expenditures	81	82	-1
470		477	456	21
	Subtotal (c-1)			

(2) Agreements Management					
632	(a) Salaries and Employee Benefits	587	533	54	
129	(b) Other Expenditures	189	184	5	
679	(c) Agreements Implementation	650	882	-232	
1,440	Subtotal (c-2)	1,426	1,599	-173	
(3) Policy and Strategic Initiatives					
1,192	(a) Salaries and Employee Benefits	1,187	1,037	150	
357	(b) Other Expenditures	307	263	44	
2,782	(c) Aboriginal Development Programs	2,734	3,035	-301	
910	(d) Aboriginal Economic and Resource Development Fund	754	1,006	-252	
200	(e) Partners for Careers	200	200	0	
4,650	(f) Economic Growth Funds	4,850	5,291	-441	
10,291	Subtotal (c-3)	10,032	10,832	-800	
(4) Aboriginal Consultation Unit					
324	(a) Salaries and Employee Benefits	243	324	-81	
189	(b) Other Expenditures	179	174	5	
513	Subtotal (c-4)	422	498	-76	
12,714	Subtotal (c)	12,357	13,385	-1,028	
(d) Communities Economic Development Fund					
1,470		1,470	1,470	0	
34,994	Total	32,286	33,320	-1,034	
129	19.3 Amortization of Capital Assets	119	121	2	
129	19.3 Total	119	121	2	
34,249	DEPARTMENT TOTAL	33,500	34,461	-961	

Department of Aboriginal and Northern Affairs

Expenditure Summary by Main Appropriation

For fiscal year ended March 31, 2014 with comparative figures for the previous year.

Estimate 2013/2014 \$(000's)	Appropriation	Actual 2013/2014 \$(000's)	Actual 2012/2013 \$(000's)	Increase (Decrease) \$(000's)	Explanation No.
1,126	19-1 Aboriginal and Northern Affairs Executive	1,095	1,020	75	
32,994	19-2 Aboriginal and Northern Affairs Operations	32,286	33,320	(1,034)	
129	19-3 Amortization of Capital Assets	119	121	(2)	
34,249	Total	33,500	34,461	(961)	

Department of Aboriginal and Northern Affairs

Five Year Expenditure and Staffing by Appropriation (\$000's)

For years ending March 31, 2009 - March 31, 2014

Actual/Adjusted Expenditures

Appropriation	2009-2010		2010-2011		2011-2012		2012-2013		2013-2014	
	FTE	\$	FTE	\$	FTE	\$	FTE	\$	FTE	\$
Aboriginal and Northern Affairs Executive	15	1,173	13	1,060	13	981	13	1,020	12	1,095
Aboriginal and Northern Affairs Operations	79	39,712	79	36,798	79	37,067	80	33,320	80	32,286
Acquisition/Construction										
Amortization of Assets		141		115		118		121		119
Total Expenditure	94	41,026	92	37,973	92	38,166	93	34,461	92	33,500

Department of Aboriginal and Northern Affairs

Revenue Summary by Source (\$000's)

For year ended March 31, 2014 with comparative figures for the previous fiscal year

Actual 2012/2013	Actual 2013/2014	Increase (Decrease)	Source	Actual 2013/2014	Estimate 2013/2014	Variance	Expl. No.
Other Revenue:							
			a) Sundry				
			Recoveries From Community Councils				
			Chief Place of Residency	128	130	(2)	
				128	130	(2)	
Government of Canada:							
			a) Northern Flood	41	100	(59)	
45	41	(4)					
130	128	(2)					
130	128	(2)					
175	169	(6)	TOTAL DEPARTMENT	169	230	(61)	

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Well-being / economic success of Aboriginal people in Manitoba.	As measured by: (a) the difference between Aboriginal and non-Aboriginal median incomes for individuals age 15 and over, and (b) the difference between median employment incomes between Aboriginal and non-Aboriginal individuals aged 15 and over.	Income is a key indicator of economic success, potential standard of living and the ability to provide more than the basic necessities of life. The difference in median income levels is an indication of the relative well-being of Aboriginal and non-Aboriginal people. The difference in median employment incomes focuses on the gap in employment incomes	<u>Median income for:</u> Aboriginal individuals age 15 and over: \$13,979 Non-Aboriginal individuals age 15 and over: \$24,270 Difference: \$10,291 <u>Median Employment Income for:</u> Aboriginal individuals age 15 and over: \$25,843 Non-Aboriginals age 15 and over: \$33,553 Difference: \$7,710 Source: Census 2001	<u>Median income for:</u> Aboriginal individuals age 15 and over: \$17,690 Non-Aboriginal individuals age 15 and over: \$30,709 Difference: \$13,019 <u>Median Employment Income for:</u> Aboriginal individuals age 15 and over: \$24,456 Non-Aboriginals age 15 and over: \$31,314 Difference: \$6,858 Source: National Household Survey (NHS)	Statistics Canada began administering the new National Household Survey (NHS) in 2011. Since the NHS replaces the Census, results may not be directly comparable between 2001 and 2011.

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Well-being / economic engagement of Aboriginal people in Manitoba.	As measured by the difference between Aboriginal and non-Aboriginal unemployment rates for individuals age 25 - 54.	<p>Engaging Aboriginal people in the economy is critical to the future success of Manitoba's economy and contributes to the well-being of Aboriginal people in Manitoba.</p> <p>The difference in unemployment rates provides one indicator of their relative participation in the labour market and economy and is a strong indicator of standard of living and well-being.</p> <p>The goal is for this gap to decrease over time.</p>	<p>According to the 2001 Census, Aboriginal people age 25 - 54 had an unemployment rate of 17% as compared to the non-Aboriginal unemployment rate of 3%.</p> <p>This reflects a difference of 14 percentage points.</p>	<p>According to the 2011 National Household Survey (NHS), Aboriginal people age 25 - 54 had an unemployment rate of 13% as compared to the non-Aboriginal unemployment rate of 6%.</p> <p>This reflects a difference of 7 percentage points.</p>	<p>Statistics Canada began administering the new National Household Survey (NHS) in 2011.</p> <p>Since the NHS replaces the Census, results may not be directly comparable between 2001 and 2011.</p>
Well-being / educational attainment of Aboriginal people in Manitoba.	As measured by the difference between the proportion of Aboriginal and non-Aboriginal people age 25 - 64 with a high school graduation certificate or greater.	<p>Educational attainment affects the standard of living and general level of well-being of individuals and families.</p> <p>The difference in educational attainment with a focus on high school completion provides one indicator of relative well-being of Aboriginal people in Manitoba.</p> <p>The goal is to see this gap decrease over time.</p>	<p>According to the 2006 Census, 59% of Aboriginal people age 25 - 64 had a high school graduation certificate or greater as compared to 83% for non-Aboriginal people.</p> <p>This reflects a difference of 24 percentage points.</p>	<p>According to the 2011 National Household Survey (NHS), 57% of Aboriginal people age 25 - 64 had a high school graduation certificate or greater as compared to 83% for non-Aboriginal people.</p> <p>This reflects a difference of 26 percentage points.</p>	<p>Statistics Canada began administering the new National Household Survey (NHS) in 2011.</p> <p>Since the NHS replaces the Census, results may not be directly comparable between 2006 and 2011.</p>

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Progress of Treaty Land Entitlement (TLE) Agreements (9) for Entitlement First Nations (29).	As measured by the number of acres of land made available by Manitoba to Canada for Reserve creation.	Acreage transferred by Canada under TLE indicates a fulfillment of Manitoba's Constitutional obligation to Entitlement First Nations and may lead to increased economic and social opportunities for them as their land base is increased.	Under existing TLE agreements (nine), Entitlement First Nations (29) may select or purchase a total of 1,423,110 acres of land.	Between 2006 and March 31, 2013 Manitoba has made available 706,133 acres (49.5%) of Crown land and/or residual interests in land to Canada.	<p>The number of acres made available will decrease as Entitlement First Nations complete their selections/acquisitions and as Canada accepts provincial land.</p> <p>As issues that impact the transfer of land are addressed, transfers of land for Entitlement First Nations will increase.</p> <p>Crown consultation by Canada may result in a slower transfer process of TLE lands.</p>
The progress of hydro electric development settlement agreements.	As measured in part, by the number of acres/parcels transferred by Manitoba to Canada and converted to Reserve or survey and transfer of "fee-simple" lands to the Band-based Land Corporation.	To ensure Manitoba's obligations are met under each Agreement (14).	14 hydroelectric settlement agreements were signed between 1977 and 2010 with a total of approximately 395,678 acres of land to be converted to Reserve status or transferred to a band-based land corporation.	<p>As of March 31, 2014, Manitoba has transferred 82,454 acres of land for Reserve creation or transferred to a band-based corporation.</p> <p>It is estimated over the next five years (2012 to 2017) that Manitoba's financial obligation under these agreements is \$7,579,777.</p> <p>In 2003/04, Manitoba and Manitoba Hydro implemented a 15-month Action Plan with Cross Lake First Nation. Ongoing annual Action Plans have been implemented at a</p>	<p>Similar to the TLE process, the amount of land transferred under each settlement agreement is dependent on numerous factors, some of which are beyond Manitoba's control.</p> <p>The 2012/13 Action Plan (\$5.6M) implemented at Cross Lake, Manitoba's cost was \$310,421.51. Programs include Commercial Trapping, Domestic Fishing, Hot Lunch Program, Land Exchange, Community Information Centre, Alternative Foods and</p>

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Fulfill Constitutional and other agreement obligations to Aboriginal and northern communities	Progress of the Resource Management Boards (RMBs) is measured. Payment streams are coordinated.	Measured in part by the number of meetings held each year and progress of land use planning and projects undertaken.	Resource Management Boards are responsible for the natural resource co-management of approximately 21% or 39.8 million acres of the Provincial Crown land base. Possible increase by two more RMBs resulting in approx. 35% or 65 million acres of the provincial Crown land base.	cost of approximately \$5.6 million annually to meet obligations within the Northern Flood Agreement and Orders of the NFA Arbitrator.	Gardening and Nelson River Sturgeon Board.
Progress of negotiations.	As measured by number of agreements finalized and implemented.	Fulfillment of Manitoba's obligations under various commitments, (e.g. sign-off on the outstanding hydroelectric adverse effects settlement agreement will meet the requirement of the legal claim filed by Norway House Community Council).	Eight agreements are currently in various stages of negotiations.	AMAC is in adverse effects negotiations with the Norway House Community Council, Pikwitonei Community Council and Thicket Portage Community Council. AMAC is currently negotiating and participating in other agreement processes. The Inuit regarding Inuit interests in NE Manitoba, Sayisi Dene Relocation Claim, Skownan Land Exchange and Treaty 3 First Nations' negotiations with Ontario and Canada.	As of March 31, 2014, Manitoba has coordinated a minimum of four meetings per year with the Resource Management Boards. Various projects have been initiated including land/resource use planning.
				August 20, 2013, the Sioux	The negotiations are at different stages in the process and final agreements are subject to Cabinet approval. Increasing pressure from First Nations/Communities to conclude negotiations and finalize agreements.

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Progress on Crown-Aboriginal Consultations	As measured by the number of Crown-Aboriginal Consultations that are ongoing or completed. Additional measures include scope of community engagement and resources to support communities in their participation in Crown-Aboriginal Consultation processes.	To ensure that the Aboriginal Consultation Unit (ACU) assists Manitoba in meeting its Constitutional Duty to Consult and upholding the Honour of the Crown.	The ACU, created in 2007, has completed 21 Crown-Aboriginal Consultations for major and complex projects to date.	Valley Governance Agreement was signed by the signatory parties including Sioux Valley Dakota Nation (SVDN), Manitoba and Canada.	The potential exists for ACU resources to operate beyond capacity based on the number of consultation process requirements for project projections in 2014/15.
Progress on Educating Civil Servants is measured by the number of the "Duty to Consult & Accommodate: Crown-Aboriginal	As measured by the number of Crown-Aboriginal Consultations that are ongoing or completed.	Civil Servants working with Crown resources and those working regularly with Aboriginal people need to have the knowledge and skills to conduct Crown-Aboriginal Consultations in a	The "Duty to Consult & Accommodate: Crown-Aboriginal Consultation - Towards Reconciliation" Workshop was recently revised from a two-day to a one-day session and has also been	Note: The demand for ACU services on smaller-scale projects where required is also ongoing.	The workshop has allowed for an increase in departmental awareness and understanding which, in part, aides in a more consistent consultation process application across

What is being measured? (A)	How is it being measured (name of indicator)? (B)	Why is it important to measure this? (C)	What is the starting point? (baseline data and year) (D)	What is the most recent available data? (E)	What is the trend over time? (F)
Consultation -- Towards Reconciliation" Workshop courses are presented by OSD throughout each year.		manner consistent with the Interim Provincial Policy.	delivered to two departments in partnership with OSD.		government.
Progress on informing and educating First Nations, Métis communities and other Aboriginal communities.	As measured by the number of Crown-Aboriginal Consultations that are ongoing or completed. Additional measures of scope of community engagement and resources to support communities in their participation in Crown-Aboriginal Consultation processes.	First Nations, Métis communities, and other Aboriginal communities have varying levels of experience with Manitoba's approach to Crown-Aboriginal Consultations.	A standard community presentation on Crown-Aboriginal Consultations has been developed.	The ACU has made over 70 presentations to communities and organizations since its inception and will continue to seek out opportunities to meet with communities and organizations to provide information on Manitoba's Duty to Consult.	Increased awareness has contributed to improved community engagement and more focused consultations.